FAIR EMPLOYMENT & HOUSING COMMISSION

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August 29, 2006 Modified Regulations Changes from June 20, 2006, Modified Harassment Training and Education Regulations

CORRECTION NOTICE: On September 7, 2006, the Commission discovered several errors in the underlining and strikeout formatting of the August 29, 2006, modified regulations that it had issued to the public after its August 29, 2006, Commission meeting. This corrected version fixes those errors. The Commission has extended the time to comment on its regulations until 5 p.m. on September 22, 2006.

Deletions from June 20, 2006, modified regulations are in strikeout. Additions from June 20, 2006, modified regulations are in underline.

7288.0 Sexual Harassment Training and Education

- (a) Definitions. For purposes of this section:
 - (1) "Contractor" is a person performing services pursuant to a contract, meeting the criteria specified by Government Code section 12940, subdivision (j)(5) for each working day in 20 consecutive weeks in the current calendar year or preceding calendar year.
 - (2) "Employee" includes full time, part time, and temporary workers.
 - (3) "Employer" means any of the following:
 - A. any person engaged in any business or enterprise in California, who employs 50 or more employees to perform services for a wage or salary or contractors or any person acting as an agent of an employer, directly or indirectly.
 - B. the state of California, counties, and any other political or civil subdivision of the state and cities, regardless of the number of employees. For the purposes of this section, governmental and quasi-governmental entities such as boards, commissions, local agencies and special districts are considered "political subdivisions of the state."
 - (4) "Having 50 or more employees" means employing or engaging fifty or more employees or contractors for each working day in any twenty consecutive weeks in the current calendar year or preceding calendar year. There is no requirement that the 50 employees or contractors work at the same location or all work or reside in California.
 - (5) "Instructional Designer" under this section is an individual responsible for writing, reviewing and/or approving the content of harassment training used by an employer to meet the requirements of this section. An instructional designer shall have the same content knowledge as a "Qualified Trainer." An e-learning designer or technician not

responsible for training content is not considered an "instructional designer." with expertise in current instructional best practices, and who develops the training content based upon material provided by a Subject Matter Expert.

- (6) A "qualified trainer" refers to a "trainer or educator" as defined in section 7288.0, subdivision (e) an individual who either through formal education and training or substantial experience can effectively lead in-person or webinars. If the qualified trainer is also a Subject Matter Expert as referenced and defined at 7288.0, subdivisions (a)(7) and (c), then the qualified trainer may answer questions and provide immediate feedback to training participants. If the qualified trainer is not a Subject Matter Expert, then a Subject Matter Expert shall be available to answer questions and provide feedback either during the training session or within two business days.
- (7) A "subject matter expert" is a trainer or educator as defined at section 7288.0, subdivision (c).
- (7) (8) "Supervisory employees" or "supervisors" under this section are supervisors <u>located</u> in <u>California</u>, defined under Government Code section 12926, subdivision (r). <u>Attending harassment training does not create an inference that an employee is a supervisor or that a contractor is an employee or a supervisor.</u>
 - (A) Supervisory employees need not be physically located in California so long as they directly supervise California employees.
 - (B) Attending harassment training does not create an inference that an employee is a supervisor.
- (8) (9) "New" supervisory employees are employees promoted or hired to a supervisory position after July 1, 2005.
- (9) (10) "Two hours" of harassment training is two hours of classroom or two hours of webinar training or, in the case of an e-learning program, a program that takes the supervisor no less than two hours to complete.
- (10) (11) Effective, interactive training can mean any of the following:
 - A. "Classroom" training is in-person, trainer-instruction, created by an instructional designer and provided to a supervisor by a qualified trainer, in a setting removed from the supervisor's daily duties.
 - B. "E-learning" is individualized, <u>interactive</u>, computer-based training whose content is written, <u>developed reviewed</u> and approved by an instructional designer(s), <u>qualified trainer(s)</u> or <u>subject matter expert(s)</u>. An e-learning program shall provide a link or directions on how to contact directly trainers or educators, either working for the

- employer or retained by the e-learning provider. These trainers or educators shall be available to answer questions and to provide guidance and assistance on harassment training issues within a reasonable period of time after the supervisor asks the question, but no less more than two business days after the question is asked.
- C. "Webinar" is an internet-based seminar created and taught by a qualified trainer and transmitted over the internet or intranet in real time. A An employer utilizing a webinar for its supervisors must document and demonstrate that each supervisor who was not physically present in the same room as the trainer nonetheless attended the entire training and actively participated with the training's interactive content, discussion questions, hypothetical scenarios, quizzes or tests, and activities. The webinar must provide the supervisors an opportunity to ask questions, to have them answered and otherwise to seek guidance and assistance.
- D. Other "effective interactive training and education" includes non-elassroom instruction using the use of audio, video or computer technology in conjunction with classroom, webinar and/or e-learning training.
- E. For any of the above training methods, the instruction shall include questions that assess learning, skill-building activities that assess the supervisor's application and understanding of content learned, and numerous hypothetical scenarios about harassment, each with one or more discussion questions so that supervisors remain measurably engaged in the training.

NOTE: Authority cited: Section 12935(a), Government Code. Reference: Sections 12926(r); 12940(j)(4)(A) 12940(j)(5); 12950.1, subds. (a) & (c), Government Code.

(b) Training

- (1) Frequency of Training: An employer shall provide training under this section once every two years, by tracking the training of each supervisor, measured two years from the date of completion of the last training of the individual supervisor and may use either of the following methods or a combination of the two methods to track compliance.
 - A. "Individual" Tracking: An employer may track its training requirement for each supervisory employee, measured two years from the date of completion of the last training of the individual supervisor.
 - B. "Training year" tracking: An employer may designate a "training year" in which it trains its supervisory employees and thereafter must again retrain all of its supervisors by the end of the next "training year," two years later, even those newly hired or promoted supervisors that received training in the prior year. Under the training year method, no supervisor shall be retrained any later than 6 months from the anniversary date of his or her last training. Thus, with this method, assume that an employer

trained all of its supervisors in 2005 and sets 2007 as the next training year and that a supervisor received his initial training on May 31, 2005. That supervisor must be retrained by November 30, 2007. In addition, the employer hired a new supervisor in February 2006 and provided the training on July 10, 2006. That new supervisor must still be trained during the 2007 training year.

- (2) Documentation of Training: An employer shall keep documentation of the harassment training it has provided its employees under this section to track compliance, including the name of the <u>supervisor supervisory employee</u> trained, the date of training, the type of training, and the name of the <u>trainer</u>, <u>educator or instructional designer training provider</u> and shall retain the records for a minimum of two years.
- (3) Training at New Businesses. Businesses created after January 1, 2006, must provide training to supervisors within six months of their establishment and thereafter biennially. Businesses that expand to 50 employees and/or contractors and thus become eligible under these regulations, must provide training to supervisors within six months of their eligibility and thereafter biennially.
- (4) Training for New Supervisors. New supervisors shall be trained within six months of assuming their supervisory position and thereafter shall be trained once every two years, measured either from the individual or training year tracking method. A new supervisor who has received harassment training in compliance with this section within the prior two years either from a prior or alternate employer need only be given a copy, be required to read and to acknowledge receipt of the new employer's anti-harassment policy within six months of assuming the supervisor's new supervisory position. That supervisor shall otherwise be put on a two year tracking schedule based on the supervisor's last harassment training.
- (5) Duration of Training. The training required by this section does not need to be completed in two consecutive hours. For classroom training or webinars, the minimum duration of a training segment shall be no less than half an hour. E-learning courses may include bookmarking features which allow a supervisor to pause their individual training so long as the actual e-learning program is two hours.

NOTE: Authority cited: Section 12935(a), Government Code. Reference: Section 12950.1(a), Government Code.

- (c) "Trainers or educators" under this section shall be "Subject Matter Experts" who must have legal education coupled with or practical experience, or substantial practical experience in harassment, discrimination and retaliation training and knowledge of California and federal laws prohibiting unlawful harassment, discrimination and retaliation to be able to answer questions from the participants. The terms "trainers or educators" also include instructional designers under this section.
 - (1) The trainer or educator shall be qualified to train about the following:

- A. what is are unlawful harassment, discrimination and retaliation under both California and federal law.;
- B. how to intervene what steps to take when harassing behavior occurs in the workplace;
- C. how to report harassment complaints;
- D. how to respond to a harassment complaint;
- E. the employer's obligation to conduct a workplace investigation of a harassment complaint;
- F. what constitutes retaliation and how to prevent it;
- G. essential components of an anti-harassment policy; and -
- H. the effect of harassment on harassed employees, co-workers, harassers and employers.
- (2) The trainer or educator shall use hypotheticals or examples that illustrate the course content and involve the supervisor through questions, problem solving, and quizzes to insure that the information is understood.

NOTE: Authority cited: Section 12935(a), Government Code. Reference: Section 12950.1(a), Government Code.

(d) Content

The learning objectives of the training and education mandated by California Government Code section 12950.1 shall be: 1) to assist California employers in changing or modifying workplace behaviors that create or contribute to "sexual harassment" as that term is defined in California and federal law; and 2) to develop, foster and encourage a set of values in supervisory employees who complete mandated training and education that will assist them in preventing and effectively responding to incidents of sexual harassment.

<u>Towards that end, the</u> The training mandated by California Government Code section 12950.1, shall include but is not limited to:

(1) A definition of unlawful sexual harassment under the Fair Employment and Housing Act and Title VII of the federal Civil Rights Act of 1964. In addition to a definition of sexual harassment, an employer may provide a definition of and train about other forms of harassment covered by the FEHA, as specified at Government Code section 12940, subdivision (j), and discuss how harassment of an employee can cover more than one basis.

- (2) FEHA and Title VII statutory provisions and case law <u>principles</u> concerning the prohibition against and the prevention of unlawful sexual harassment in employment.
- (3) The types of conduct that constitutes sexual harassment.
- (4) Remedies available for sexual harassment.
- (5) Strategies to prevent sexual harassment in the workplace.
- (6) "Practical examples," such as factual scenarios taken from case law, news and media accounts, hypotheticals based on workplace situations and other sources which illustrate sexual harassment, discrimination and retaliation using training modalities such as role plays, case studies and group discussions.
- (7) The limited confidentiality of the complaint process.
- (8) Resources for victims of unlawful sexual harassment, such as to whom they should report any alleged sexual harassment.
- (9) The employer's obligation to conduct an effective workplace investigation of a harassment complaint.
- (10) Training on what to do if the supervisor is personally accused of harassment.
- (11) The essential elements of an anti-harassment policy and how to utilize it if a harassment complaint is filed. Either the employer's policy or a sample policy shall be provided to the supervisors. Regardless of whether the employer's policy is used as part of the training, the employer shall give each supervisor a copy of its anti-harassment policy and require each supervisor to read and to acknowledge receipt of that policy.

NOTE: Authority cited: Section 12935(a), Government Code. Reference: Sections 12950; 12950.1, subds. (a) & (f), Government Code.

(e) Remedies

As part of an order in an adjudicatory proceeding pursuant to California Code of Regulations, title 2, section 7429, the Commission may issue an order finding an employer failed to comply with Government Code section 12950.1 and order such compliance within 60 days of the effective date of the Commission's order.

NOTE: Authority cited: Section 12935(a), Government Code. Reference: Section 12950.1(e), Government Code.

(f) Compliance with section 12950.1 prior to effective date of Commission regulations.

An employer who has made a substantial, good faith effort to comply with section 12950.1 by completing training of its supervisors prior to the effective date of these regulations shall be deemed to be in compliance with section 12950.1 regarding harassment training as though it had been done under these regulations.

NOTE: Authority cited: Section 12935(a), Government Code.

Reference: Section 12950.1, Government Code.

7288.0 7288.1 Labor Organizations. (Reserved.)

7288.1 7288.2 Apprenticeship Programs. (Reserved.)

7288.2 7288.3 Employment Agencies. (Reserved.)

NOTE: Authority cited: Section 12935